

2022 ANNUAL CANNABIS REPORT

Illinois Department of Financial
and Professional Regulation



Vaughn G. Bentley | Cannabis Control Section

TABLE OF CONTENTS

Summary	2
FY2022 Accomplishments	3
FY2023 Goals	4
Key Data Points	7

SUMMARY

As the regulator for dispensaries licensed under the Cannabis Regulation and Tax Act, the Illinois Department of Financial and Professional Regulation (IDFPR) is charged with overseeing the licensing and enforcement of dispensaries in a way that is fair and equitable while also following state statute. During FY2022, the Department expanded its staff and continued to improve its processes to fulfill this mission. Additionally, at the end of FY2022, the court order enforcing the stay on issuing 185 new Conditional Adult Use Dispensing Organization Licenses was lifted.

Already in FY2023, the Department has issued all 185 of the Conditional Adult Use Dispensing Organization Licenses. This represents an unprecedented expansion of the cannabis market and includes only Social Equity Applicants, providing further diversity to the market. This expansion has already created new opportunities and innovations to Department processes.

For individuals, the Department has processed more applications and granted more new licenses to agents, agents-in-charge, and principal officers than ever before. The Department is on track to issue even more of these licenses in FY2023, creating a wealth of new jobs in Illinois in an ever-expanding industry.

Finally, the Department began and continued important work in FY2022 to bring new innovations to the market. The Department continues to march forward with a new Seed-to-Sale system for the state within input from key stakeholders at other agencies, continued to work to begin the first disparity study, and has started exploring digital identification badges to further reduce barriers for new dispensaries entering the market for the first time. The Department looks forward to continuing on this path of innovation and equity in FY2023 and continuing to have the most equitable cannabis program in the country.

FY2022 ACCOMPLISHMENTS

The Department accomplished quite a bit over Fiscal Year 2022. We are proud to share the following accomplishments from the last fiscal year:

- The stay on the 185 Conditional Licenses issued in state court was lifted, allowing the first social equity applicants to begin the process of obtaining their licenses
- The Department collected a total of \$7,168,200 from all cannabis sources, which can be used to fund the program moving forward
- Renewals for both Adult Use and Medical Cannabis Dispensing Organizations has been automated and put online, eliminating the need for printed documents that could total up to 500 pages per renewal
- Both the Adult Use and Medical Cannabis programs at IDFPR have become more cohesive and standardized across the board leading to greater efficiency in processing applications, conducting inspections, and responding to inquiries
- The Adult Use and Medical Cannabis programs have been unified under a single Deputy Director of Cannabis Control allowing for consistency in the administration of both programs
- Forms have been simplified and combined between the Adult Use and Medical Cannabis programs to cut down on confusion and allow quick, reliable access for dispensaries and consumers alike
- Dispensaries are able to print their licenses on demand, allowing quick and easy access in the event a new copy of the license is needed
- Applications have been simplified and placed in the online portal, expanding access and allowing for a faster turnaround on processing
- Communication channels between the Department and the industry have been improved and strengthened, allowing for more collaboration
- Administrative processes, including badge terminations, renewals, and licensing have been streamlined for greater efficiency
- Functions that can be automated have been, reducing the amount of time spent on tasks from days to mere minutes
- Confirmation of both the Secretary of the Department and the Director of the Division of Professional Regulation by the Senate

FY2023 GOALS

Summary

For FY2023, the Department has set out some ambitious goals as it relates to the Adult Use Cannabis Program. First and foremost, the Department intends to issue at least 185 new Adult Use Dispensing Organization Licenses, all of which qualify as social equity applicants. To complement these 185 new Adult Use Dispensing Organizations, the Department intends to continue to add to its staff to ensure each licensee is properly inspected and regulated. Finally, the Department intends to implement a new “Seed to Sale” system and work with the Cannabis Regulation Oversight Office to begin the first disparity study.

IDFPR FY2023 Goals

1. Issue at least 185 new Adult Use Dispensing Organization Licenses
2. Continue to add staff
3. Implement a new “Seed to Sale” program
4. Begin the first disparity study of the cannabis industry in Illinois

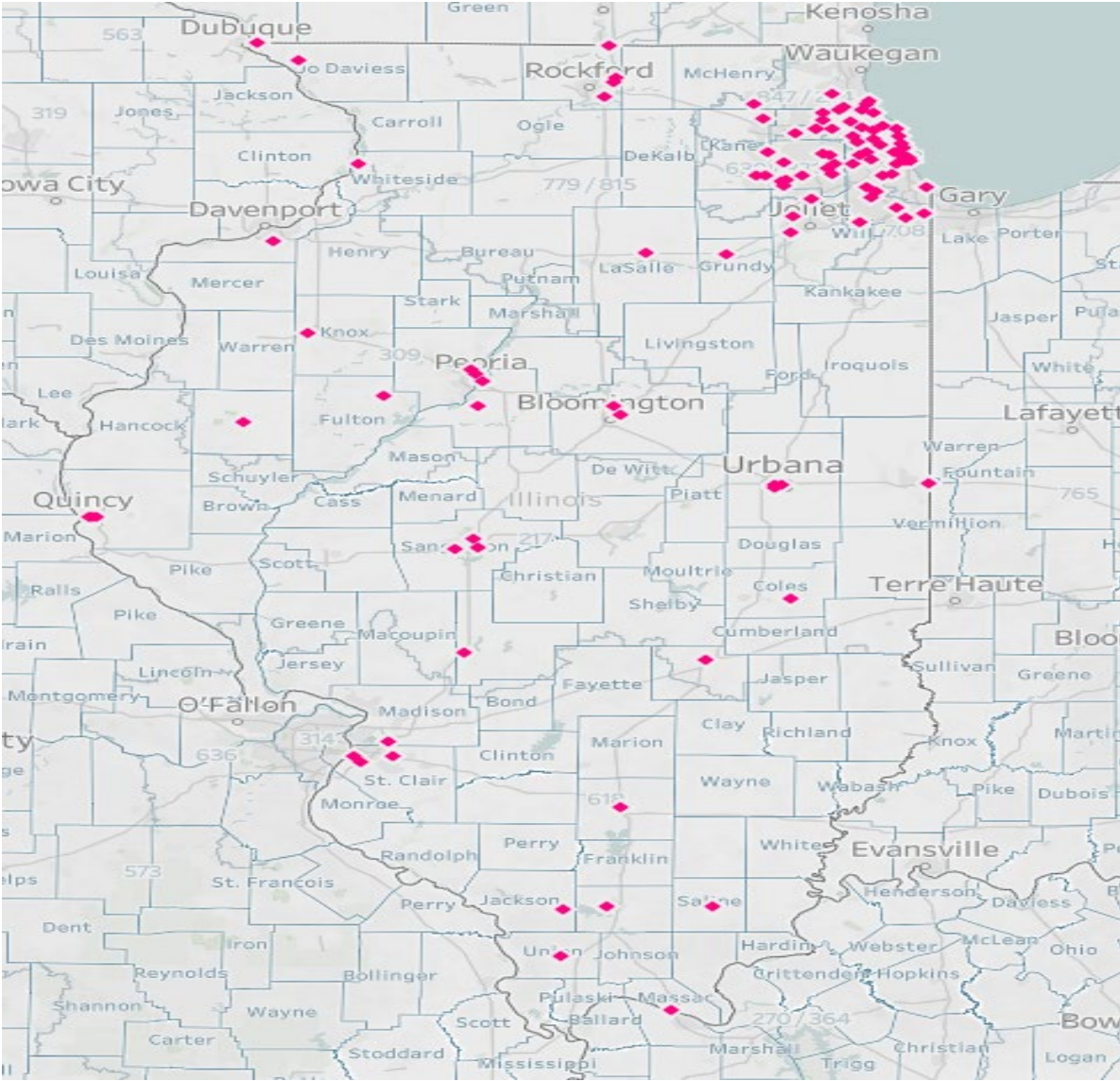
IDFPR FY2023 Essential Projects

1. Explore digital badging of all agents, agents-in-charge, and principal officers to reduce costs on both the Department and licensees
2. Implement a new “Seed to Sale” program that has been modernized to better serve the people of Illinois
3. Issue new rules under the CRTA that align with the CRTA’s equitable missions and goals

Dispensing Organizations by County/Zip Code

[illegible]

All Current Dispensing Organizations



Social Equity Applicant-Owned or MBE-Owned Dispensing Organizations

Below are the total number of dispensing organization owners that are Social Equity Applicants or minority persons, women, or persons with disabilities as those terms are defined in the Business Enterprise for Minorities, Women, and Persons with Disabilities Act, as required by Section 55-80(a)(2) of the CRTA, below. This data represents dispensaries currently open, more data about the conditional licenses is presented later in this report.

0 licenses
majority owned
by Social Equity
Applicants

1 licenses
majority owned
by women

0 licenses
majority owned
by people of
color

0 licenses
majority owned
by persons with
disabilities

The Department can also present the following data across the Illinois cannabis market, including cultivation centers and transporters:

Illinois Adult-Use Cannabis Market by Race and Ethnicity

	White	Black	Hispanic	2+ Races	Other
Majority Owners	88%	1%	1%	0%	9%
Minority Owners	71%	0%	13%	2%	13%
Board of Directors	90%	6%	2%	1%	1%
C-Suite Executives	80%	5%	5%	1%	13%
Senior Managers	70%	8%	4%	2%	17%
Middle Managers	55%	7%	3%	2%	34%
Frontline Employees	49%	10%	5%	3%	33%
Frontline Part-Time	47%	11%	10%	3%	30%
Illinois - Statewide	61%	15%	18%	2%	6%

Demographics of owners, directors, and C-Suite executives are provided for each firm regardless of Illinois residency, while the demographics of managers and employee are provided only for the cannabis workforces within the state. The statewide demographics are based on the U.S. Census 2020 estimates. Note that "Other" may include other races that were infrequently mentioned or where race was unknown, and that Hispanic follows the U.S. Census' ethnicity categorization so that Black percentage includes Hispanic (*i.e.*, 61% identified White, non-Hispanic; 15% Black, both Hispanic and non-Hispanic).

Adult-Use Cannabis Market by Gender

	Men	Women	Nonbinary ⁺
Majority Owners	82%	18%	0%
Minority Owners	71%	29%	0%
Board of Directors	83%	17%	0%
C-Suite Executives	71%	27%	0%
Senior Managers	57%	38%	1%
Middle Managers	50%	31%	1%
Frontline Employees	42%	32%	1%
Frontline Part-Time	39%	51%	1%
Illinois - Statewide	49%	51%	--

^a U.S. Census, Table V2019, American Community Survey Community Estimates for 2019, available at: <https://www.census.gov/quickfacts/IL>

⁺ Nonbinary questions were intended to count gender identity for those who do not identify as male or female, particularly those who identify as transgender and gender non-conforming (TGNC).

Changes in Dispensing Organization License Ownership and Location

In addition to issuing and renewing licenses, the Department also approves changes in ownership and location for all dispensing organizations. The number of licenses issued, transferred, and approved for a change in location in FY2022, FY2021, and FY2020 can be found below.

17 licenses issued in FY2022	17 licenses transferred in FY2022	7 licenses changed location in FY2022
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While the Department anticipated issuing additional licenses in FY2022, due to litigation related delays those licenses were not issued until FY2023

110 licenses issued in FY2021	15 licenses transferred in FY2021	0 licenses changed location in FY2021
	58 licenses issued in FY2020	

Adult Use Dispensary Licensing Process and Timeline

As of June 30, 2022, the Department was unable to issue licenses related to the lotteries held in June, July, and August of 2021. Those licenses will be issued in FY2023, beginning in July with the majority being completed by August 30, 2023. Already 190 new Conditional Adult Use Dispensing Organization Licenses have been issued in FY2023 with all Conditional Adult Use Dispensing Organization Licenses being scheduled to be converted into Adult Use Dispensing Organization Licenses in FY2023. This represents an increase of over 100% of new licenses. In FY2022, the Department continued the application process started in FY2020 by holding lotteries for Qualifying Applicants, Social Justice Applicants, and Tied Applicants, selecting 185 entities to receive licenses. These 185 entities were the first social equity applicants to be selected in the history of the program. In the beginning of FY2023 the court order staying the issuance of these 185 licenses was lifted and the Department has issued 185 conditional licenses under the lotteries held in 2021 and 5 additional conditional licenses from corrective lotteries held in 2022.

2,069 applications qualified for the Qualified Applicant Lotteries	1,859 applications qualified for the Social Equity Justice Involved Lotteries	705 applications qualified for the Tied Applicant Lotteries
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185 awardees*

majority owned by
Social Equity
Applicants

26 awardees

majority owned by
women

59 awardees

majority owned by
people of color

0 awardees

majority owned by
persons with
disabilities

*This data only reflects the lotteries held in the summer of 2021 and does not include the corrective lotteries.

Dispensing Organization Agent, Agent-in-Charge, and Principal Officer Badging

Below, please find summary-level figures on Department action taken on agent, agent-in-charge, and principal officer badges in FY2022.

2,647

total applications
processed

81

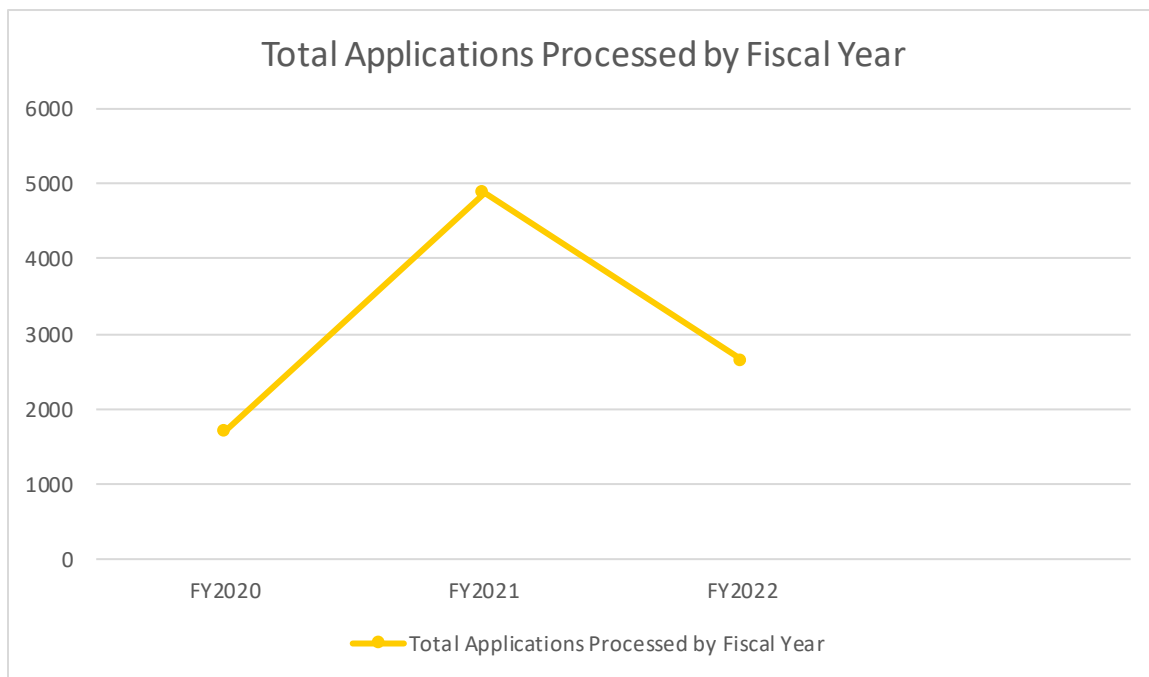
total badges expired

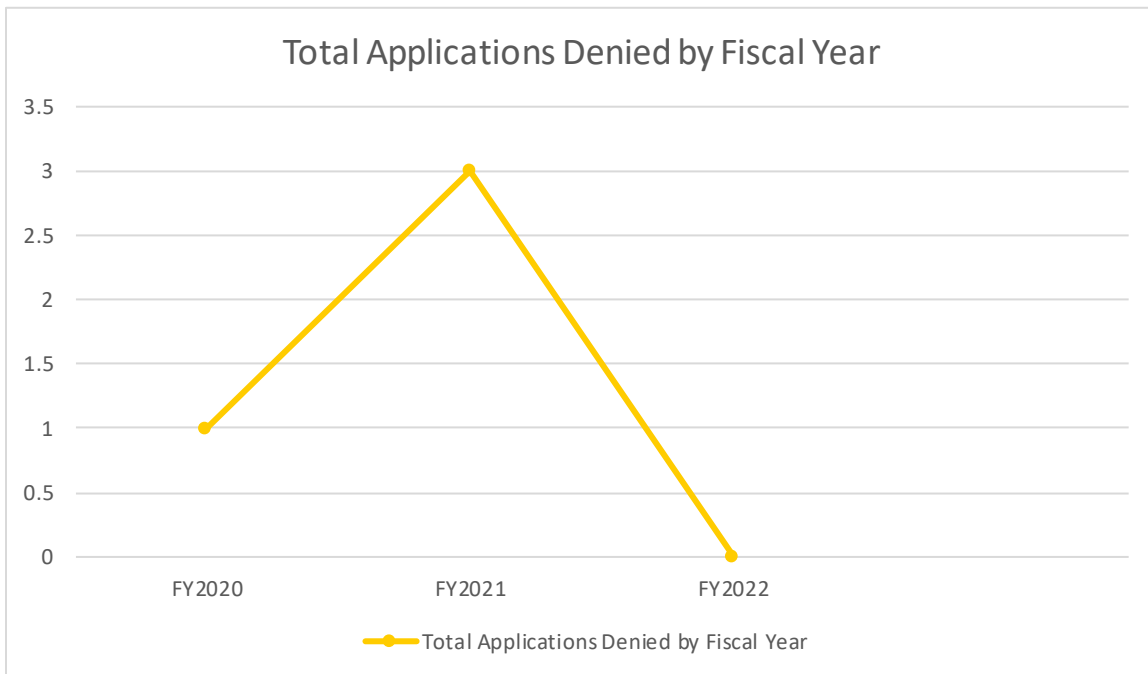
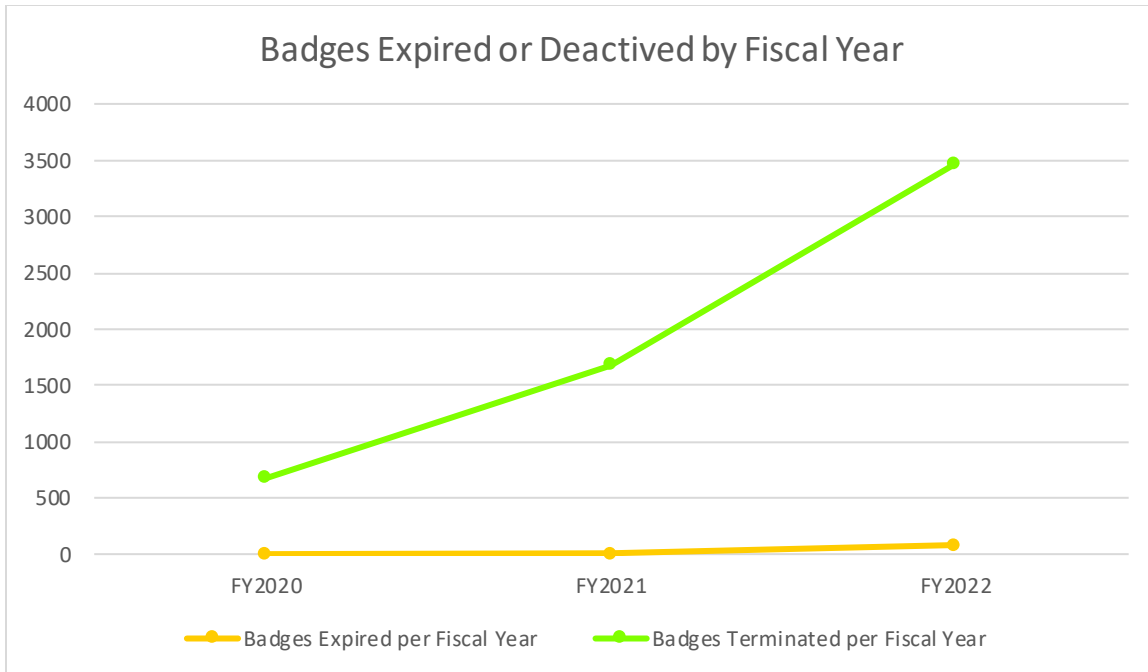
0

total applications
denied

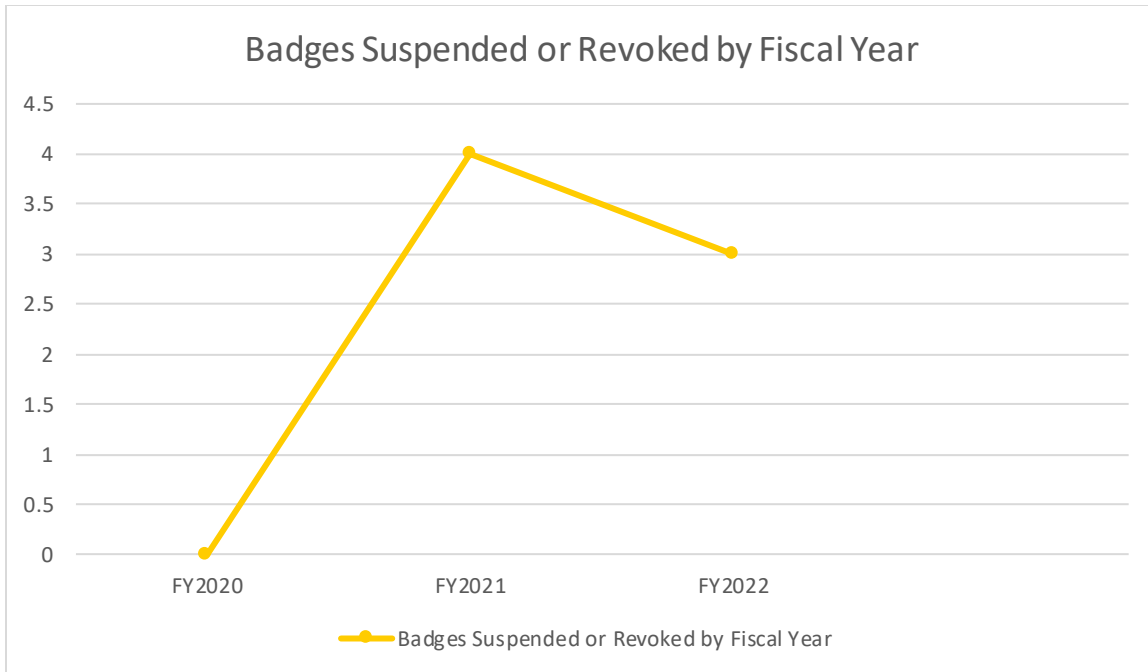
3

total badges
suspended or revoked





The Department generally only denies applications due to a failure to respond by the applicant when additional information is requested on potential violations of the CRTA.



Dispensing Organization Employee Diversity*

11% of employees

identified as people of color

56% of employees

identified as women or non-binary

3.5% of employees

identified as disabled

*Information based on Survey responses from 1,968 dispensary employees.

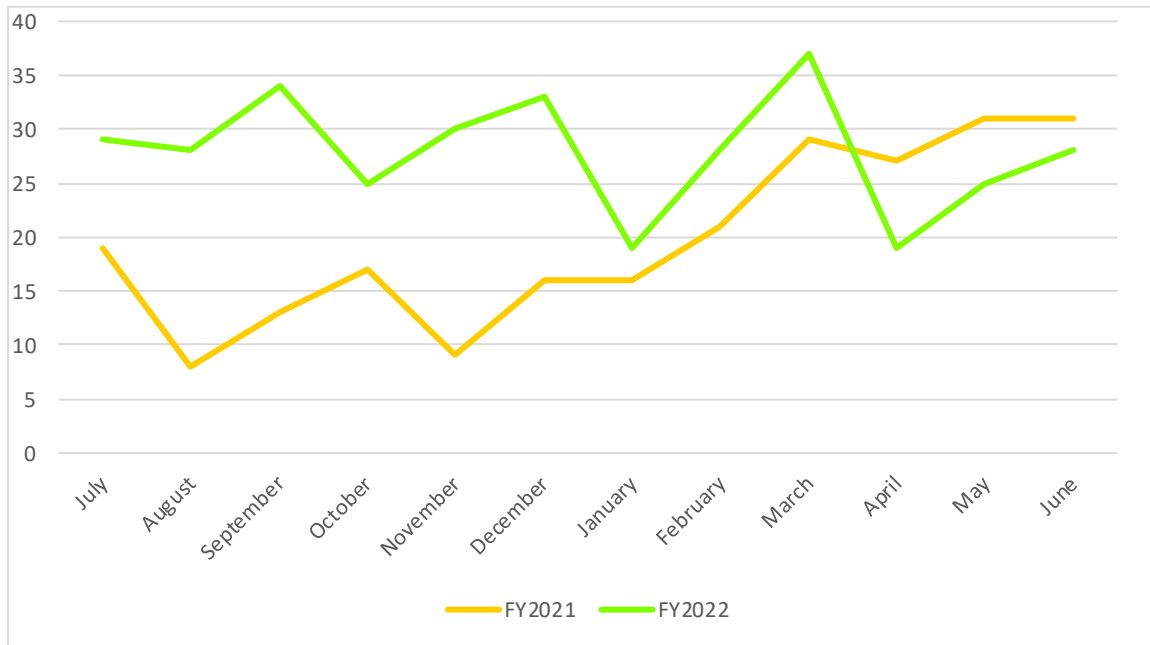
Dispensing Organization Inspections and Inspection Staff

256 inspections

conducted in FY2021

337 inspections

conducted in FY2022



As the Department continued to add enforcement staff, the number of inspections per month was able to increase as seen above. Currently, dispensaries are inspected multiple times per year to ensure compliance.

5 inspectors

in FY2020

9 inspectors

in FY2021

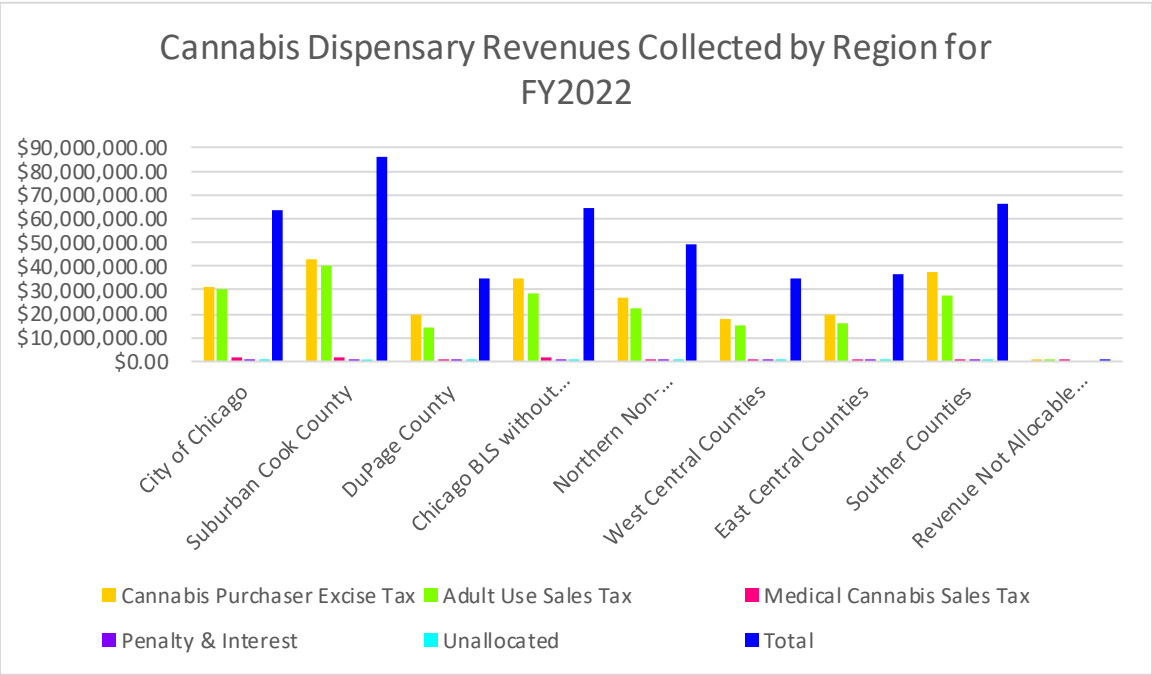
10 inspectors

in FY2022

The Department continues to grow its staff of inspectors and looks forward to continuing to grow in FY2023.

Total Revenue from Dispensing Organizations by County

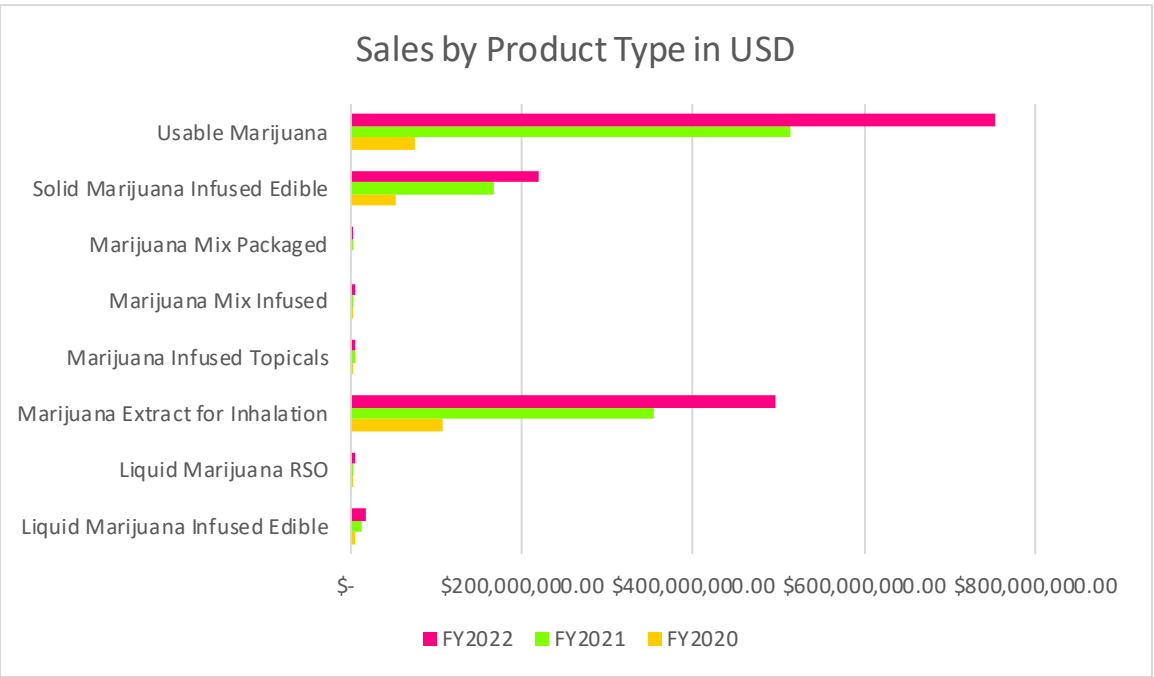
Find the total number of revenues received from dispensing organizations, segregated from revenues received from dispensing organizations under the Compassionate Use of Medical Cannabis Program Act by county, separated by source of revenue, as required by Section 55-80(a)(3) of the CRTA, below.



\$406,882,867.57	\$1,196,347,747.49	\$1,504,067,158.95
FY2020 total dispensary sales	FY2021 total dispensary sales	FY2022 total dispensary sales

Statewide Sales by Product Type

Find annual adult use dispensary sales by product type for FY2020, FY2021, and FY2022 below.



Total Revenue from Dispensing Organizations Sharing Premises or Ownership with a Craft Grower

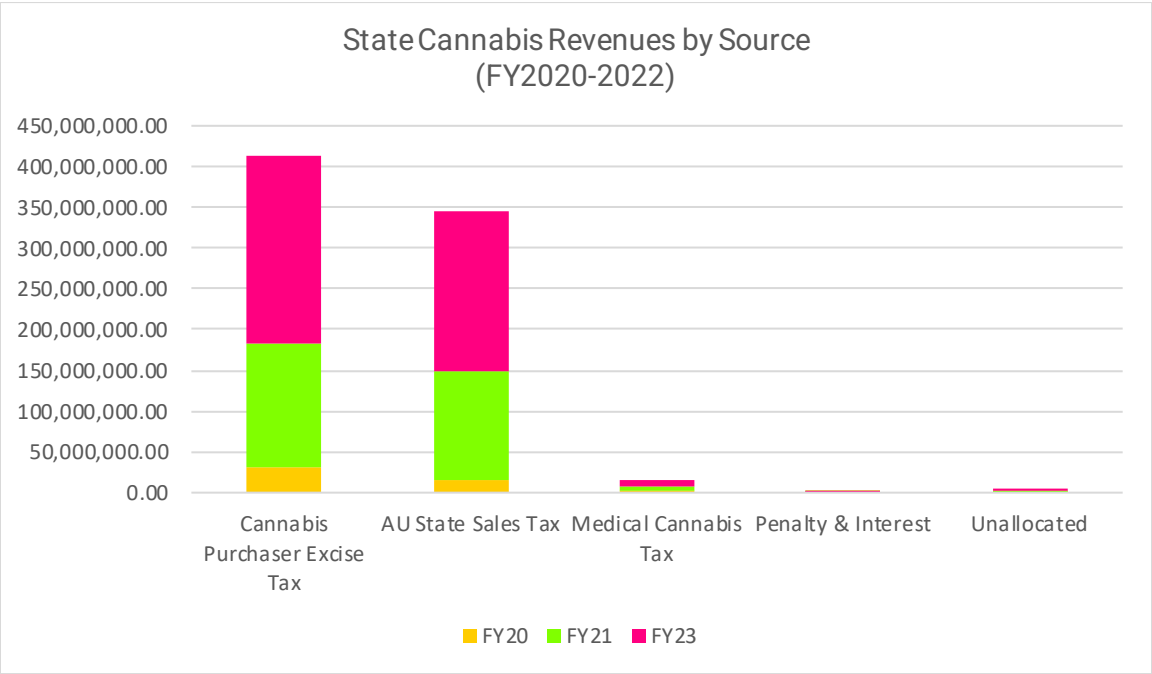
No Dispensing Organizations share premises with a Craft Grower for FY2022.

Total Revenue from Dispensing Organizations Sharing Premises or Ownership with an Infuser

No Dispensing Organizations share premises with an Infuser for FY2022.

Total Revenue from Taxation, Licensing, and Other Fees

Find an analysis of revenue generated from taxation, licensing, and other fees for the State, as required by Section 55-80(a)(6) of the CRTA, below.



\$49,460,287.70 FY2020 total dispensary State tax revenue	\$293,862,839.67 FY2021 total dispensary State tax revenue	\$435,105,007.88 FY2022 total dispensary State tax revenue
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IDFPR Tax Rate Recommendations

Under Section 55-80(a)(6) the Department is required to include any recommendations for changing the tax rate applied to sales of adult use cannabis in its annual report. At this point in time, the Department does not have a recommendation as it relates to the tax rate applied to the sales of adult use cannabis.